Louisiana ESF-8 Health & Medical Preparedness and Response Network Coalition

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Copies of Attachments listed above can be provided upon request. The ESF8 portal provides a reporting feature to produce current lists of points of contacts, facilities, and other relevant information to planning and response. Contact a member of the Louisiana Hospital Association Research and Education Foundation HHS Hospital Preparedness Program staff to obtain current copies of any of the attachments.
## Record of Changes

<table>
<thead>
<tr>
<th>Brief Description of Change</th>
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<td>Removed POC information due to privacy concerns. See note on page 3. Updated signatories.</td>
<td>April 1, 2016</td>
<td>3, 27-37</td>
<td>R. Prats</td>
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<td>Incorporated new federal preparedness and response capabilities according to ASPR and new CMS regulatory requirements.</td>
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I. Louisiana Emergency Support Function (ESF) - 8 Health & Medical Preparedness and Response Network Coalition

A. Mission: To develop and maintain an architecture that prepares, plans, coordinates, and facilitates Emergency Support Function (ESF)-8 Public Health and Medical Response plans and resources during a state declared disaster or imminent threat as predicated by the State Emergency Operations Plan (EOP).

Strategic Objectives/Priorities:

- To develop and/or enhance a network of care for Hurricane or Flooding Response Events (greatest threat) as predicated by the State Emergency Operations Plan.
- To develop comprehensive plans that address Chemical, Biological, Radiological, Nuclear, Natural and Explosive (CBRNNE), Mass casualty and Mass fatality events.
- To coordinate, collaborate, educate, and interface with appropriate local, state, and federal agencies so as to ensure an engaged response during an event.
- To maintain and foster the Regional and State ESF-8 Health and Medical Response Network coalition so as to assure an effective utilization of scarce health and medical response assets.
- To develop and test plans identifying capability and capacity, form and function, protocols and algorithms so that the architecture of response has the ability to grow or shrink in real-time based on established information processes.
- To develop or acquire an organized supply of carefully coordinated resources strategically placed and ready for timely response – based on availability of grant dollars.
- To manage, implement, and monitor the emergency preparedness grants as provided by Federal Health and Human Services (HHS).

B. Architectural Structure: This document reflects the essential partnership members at the state and regional levels. Louisiana has 64 parishes; the parishes are organized into nine (9) regions. The regions are referenced as “Regional ESF-8 Unified Command”.

The Louisiana Emergency Preparedness and Response Network was developed in cooperation and with the support of the Emergency Support Function (ESF) 8 partners, which include, but not limited to, the Louisiana Department Health and Hospitals, the Louisiana Hospital Association,
the Bureau of EMS, the Louisiana Emergency Response Network (LERN), the LDH/ Office of Public Health Bureau for Community Preparedness (BCP), the Hospital and EMS Designated Regional Coordinators and the Public Health Emergency Response Coordinators.

C. **Definitions and Facilities Listing:** At the regional level, a continuum of resources exist ranging from designated Trauma hospitals, Tier 1 and Tier 2 hospitals, Primary Care, Federally Qualified Health Centers (FQHCs), Public Health Units, outpatient clinics, psychiatric facilities, rehabilitation and long term facilities, and EMS services.

Louisiana’s hospitals provide various levels of care to meet immediate medical needs of citizens every day and during disasters. A classification system of hospitals was identified based on capabilities provided. Hospitals serve voluntarily as one of three levels:

- **Designated Regional Hospitals** (DRH) hospitals are larger acute care facilities with emergency room capabilities and many subspecialty services. They serve voluntarily and have agreed to provide additional capacity and resources in the initial emergency response of a mass casualty or event.
- **Tier 1 Hospitals:** Hospitals with emergency department capabilities 24/7.
- **Tier 2 Hospitals:** Hospitals that do not provide emergency room capabilities and are more single service in nature such as psychiatric, rehabilitation, and/or long term acute service.

D. **Core Members:** Louisiana’s ESF-8 Network Coalition is primarily anchored in emergency preparedness and response functions with the ability to incorporate other subject matter experts and industries as the event moves through different stages of response. The essential members to ESF-8 preparedness and response are identified as public health, pre-hospital, hospital, and other healthcare entities. Additionally, local, regional and state level emergency management officials are essential members as they should understand the function of the ESF8 Network and support the core members during disasters. At the time of an event – man-made or natural, unplanned or planned – there is an expectation that patients will be taken to an acute care hospital with an emergency room, identified in-state as Tier 1 facilities. Tier 2 facilities such as specialty hospitals are members in the network in support of the primary (Tier 1) response group. Although these Tier 2 facilities are important in the overall recovery of an affected area and inclusivity of a broad spectrum of healthcare is important; the broad spectrum of participants and members can pose
challenges – dilution of effort and purpose being the primary challenge to effective management of a response.

The ESF-8 Architecture of Core Members is found in Attachment 1.

E. Additional Members: Additional subject matter experts and members are welcomed. New members can be identified in a number of ways – for example through a gap analysis from a live event, exercise or drill; or a new member simply expresses an interest in participating in the network. The new member/agency/organization can choose to be incorporated at the regional level and/or the state level depending upon assets, resources, needs, engagement level and scope of effort provided (trauma, outpatient care, pharmacy, behavioral health, etc.). Regulatory requirements implemented in Fall 2017 has further expanded engagement and membership opportunities to seventeen CMS provider types, in-patient and out-patient. The listings of organizations that participate at varying levels of engagement are enclosed in Attachment 2.

II. Emergency Support Function (ESF)-8 Network Preparedness:

As in other parts of the nation, Louisiana is susceptible to disasters, both natural and man-made, that could exceed the resources of any individual hospital. A disaster could result from incidents generating an overwhelming number of patients, from a smaller number of patients whose specialized medical requirements exceed the resources of the impacted facility (e.g., hazmat injuries, pulmonary, trauma surgery, etc.), or from incidents which affect the hospital’s physical plant resulting in the need for partial or complete hospital evacuation.

A. Healthcare System Preparedness: With federal funding provided through the Health and Human Services (HHS) Administration, Louisiana established an infrastructure to facilitate the following preparedness posture to enable the HPP Healthcare Coalition Preparedness and Response Capabilities:

- Coordinate with emergency management, public health, mental/behavioral health, community, volunteer/faith-based partners.
- Provide and sustain a tiered, scalable, and flexible approach to attain needed disaster response and recovering capabilities.
• Provide timely monitoring and management of resources.
• Coordinate the allocation of emergency medical care resources.
• Provide timely and relevant information on the status of an incident to stakeholders.
• Provide an architecture for continuous cycle of planning, organizing, training, exercising, and evaluating events – planned and unplanned. The “open” architecture of the network allows other partners and members to be added to the coalition subject to the member expressing interest and level of engagement. It is anticipated that members will change and broaden due to the changing pace, politics, policy of the healthcare landscape.

B. Self-Governance Guidelines

The self-governance structure is described below. The function and meeting frequency for each echelon is described below. The meeting frequency is subject to some fluctuation.

**State Level - Core Administration** – The core staff of the program is composed of individuals from the Department of Health and Hospitals, including representatives from the Bureau of EMS (BEMS), and Office of Public Health, to name a few. The core staff ensure programmatic structure and strategic direction are in-keeping with the HPP grant requirements. An essential part of accountability for funds, is ensuring a programmatic structure by which decisions, input, strategic direction and programmatic integrity is maintained. The core staff meets every week on fiscal, budgetary, and programmatic documents.

**State Level - Advisory Board Committee:** The Advisory Board Committee facilitates collaboration with Emergency Management, local, state and federal grants’ objectives across various emergency preparedness and response grants. One should note that the membership of the advisory board committee is extended to the Metropolitan Medical Response System (MMRS) cities; a representative from the Governor’s Office of Homeland Security and Emergency Preparedness (GOHSEP) and Governor’s Office of Indian Affairs; a representative from Louisiana Rural Health Association and Louisiana Primary Care Association; Public Health Programs, Behavioral Health, Health Standards Licensing, Louisiana Emergency Response Network (LERN), as well as a representative from the Bureau of EMS and related stakeholders. This is to ensure that the distribution of funds is effective – meaning that decisions and allocations are made with the Metropolitan Medical Response System (MMRS) awardees and GOHSEP grant funds visibility and knowledge. The Advisory Board Committee is scheduled to
meet as needed to ensure their awareness of programmatic function. A full listing of the advisory board members can be found in Attachment 3.

**State and Regional Coordination:** The state of Louisiana is designated into nine (9) Regions. For each of the Regions, an Emergency Support Function (ESF) - 8 Health and Medical Structure has been organized. The ESF-8 Network is composed of Hospital Preparedness Program (HPP) and Public Health Emergency Preparedness (PHEP). The State and the Designated Regional Coordinators (DRCs) are scheduled to meet every six (6) weeks. This is subject to some fluctuation as actual events and scheduled planning around a specific topic may interrupt the six (6) week schedule.

**Health Care Coalitions (HCC):** In accordance with the Assistant Secretary for Preparedness and Response (ASPR) Preparedness and Response Capabilities, the ideal health care coalition is made up of a minimum combination of core partners.

Core Members of the Regional Healthcare Coalitions (HCCs)/ HPP structure:

- Administrative Designated Regional Coordinator (ADRC) and Hospital DRC (H-DRC)
- Two acute care hospitals within the region (DRH and/or Tier 1)
- Emergency Medical System (EMS) Designated Regional Coordinator (EMS-DRC)
- LDH Office of Public Health Medical Director and Public Health Emergency Response Coordinator (PHERC)
- Local Office of Emergency Preparedness or Regional GOHSEP Coordinator

**Designated Regional Coordinators (DRC):** Leadership for each region is provided through Designated Regional Coordinators (DRCs). The primary responsibilities for the DRCs are:

- To serve as the liaison with other health-related entities and on behalf of the industry they represent and to provide liaison with non-health related entities such as the Parish Office of Homeland Security and Emergency Preparedness.
- To support the patient transfer process during a declared state of emergency.
- To facilitate the identification of a medical evacuation queue during a declared state of emergency.
- To facilitate the development and implementation of regional and inter-organization/facility emergency preparedness plans for designated regions in the State of Louisiana.
• To lead the region’s process for planning, training, exercises, development of, testing of, continuous improvement of and management of regional hospital response to emergency situations.

• To be the leader for the region during a statewide emergency in which ESF-8 is tasked to respond.

**Architecture Expansion:** The primary members will expand to include other healthcare industry stakeholders– i.e. Nursing Home DRC, Home Health DRC, Mass Fatality DRC, LERN Tri-Regional Coordinators, etc. The level of engagement of other healthcare stakeholders in each region is subject to the natural differences inherent of each region’s politics and pace. The Regional ESF-8 Coalitions will ensure that coordination of care (needs and movement of patients), assets (types of beds available), and resources (i.e. Security needs, pharmaceutical needs, sheltering care, and case management activities) are integrated at a regional level.

**Regional Healthcare Coalition Conferences** – At least twice a year, the HHS Hospital Preparedness Program (HPP) Grant staff and DRCs meet with all regional healthcare coalitions. The intent of the regional conferences is to enable direct interaction with the program staff, provide education and awareness on various preparedness priorities and projects related to medical surge (i.e. training or updates on Strategic National Stockpile, Points of Dispensing (PODs), Cities Readiness Initiative (CRI), Evacuation planning, Mass Fatality planning, etc.). The topic may vary depending upon gaps identified, projects to be implemented facilitated by grant requirements, new regulatory guidance, or other healthcare preparedness information. All hospitals and healthcare entities are invited to participate regardless of their involvement with directly accepting grant funds.

### III. Emergency Preparedness and Response

**National Incident Management System (NIMS) Adoption:**

The National Incident Management System (NIMS) was developed as a comprehensive national approach to incident management, applicable at all jurisdictional levels and across functional disciplines, to further improve the effectiveness of emergency response providers and incident management organizations across a full spectrum of potential incidents and hazard scenarios. Louisiana has adopted NIMS at all government departments and agencies as well as in the private
The public partnership of health care providers networked through the Louisiana ESF8 Health and Medical Preparedness and Response Network. Further, Louisiana ESF8 encourages NIMS adoption by associations, partners, and suppliers.

**Tiered Response**

A tiered response system ensures how information and resources are coordinated at a local level, state and federal levels. The role of the DRC is critical in a tiered response as they are the direct point of contact for healthcare entities requesting assistance, vetting the request locally and regionally for internal resolution. If assistance is needed and verified at the local/regional level, a WebEOC request is generated and sent to the Governor’s Office of Homeland Security and Emergency Preparedness (GOHSEP) at the State Level. WebEOC is embedded into the state’s response system whereby local and state government agencies request assistance and track the fulfillment of needed requests. Once a WebEOC request is received by GOHSEP, the request is tasked to another State Emergency Support Function (ESF) to be fulfilled using state resources. If the resources are not available within the state, the WebEOC request is broadcast by the Emergency Management Assistance Compact (EMAC) system to obtain assistance from another state. If EMAC resources are not available, the WebEOC request is sent to the Federal ESF whereupon an Resource Request Form (RRF) is generated.

**Planning & Response Partners**

A. **Office of Public Health (OPH):** The Office of Public Health including its many departments are key partners in developing plans and deploying resources during public health response. OPH assists with advancing infectious disease planning, shelter support planning and resource coordination in response to events. They are an essential partner in the ESF8 Network overseeing the LDH EOC, which feeds critical information to the state ESF8 desk during response. Additionally, they oversee department-wide disaster staffing and tracking of deployed resources.

B. **Louisiana Emergency Response Network (LERN):** LERN is an emerging state-wide organization developed in accordance with the nationally recognized trauma system model created by the American College of Surgeons. The goal of LERN is to build a comprehensive system to address the daily demands of traumatic injury and time sensitive illness in Louisiana. In day to day interface between pre-hospital and hospital providers, LERN plays a critical role in the notifications, alert and triggering of the ESF-8 Response Network for mass casualty events. LERN utilizes the Resource Management tool and Messaging applications identified in the next
section for trauma resource tracking of specialty beds along with hospital notification of mass casualty events. LERN is a lead on the state surge ambulance planning and serves as the organization responsible for the Tactical Operations Center (TOC) management during response.

C. **EMS for Children (EMS-C):** The EMSC program is a critical planning partner to ensure efforts to plan for children as a population with specific medical needs in disasters are met. Children make up approximately 25% of the population and require unique medical care applied to the various age groups across the pediatric spectrum. Through partnering with the state’s EMSC program, the ESF8 Network can be inclusive of expertise, utilize existing channels for information sharing during preparedness and response activities, and can further advance planning for the pediatric population.

**At-Risk/Vulnerable Population Planning**

Central to planning is the focus on at-risk/vulnerable population needs. ESF-8 Planners at core staff level, regional and advisory level interface with vulnerable population groups/ Stakeholders for input, engagement, and implementation of plans. Most of the plans are developed with this group in mind. Extensive planning in the area of behavioral health, addictive disorders, developmentally disabled, diabetic, obese, elderly are evidenced in the flood plans for the state. Flooding and Hurricanes are the priority Threat and Hazard Identification and Risk Assessment (THIRA) events in Louisiana. Evacuation and sheltering for citizens that do not have means or defined alternatives for care drive most of the planning/resourced outcomes. ESF-8 has coordinated extensively with ESF-1 Transportation and ESF-6 Mass Care to ensure transportation contingency contracts and shelter plans are executable. The transportation and shelter contracts were developed to not only address broader Americans with Disabilities Act (ADA) definitions of “Special Needs” and “functional needs” but also address capabilities and assets for more granular social policy defined “vulnerable populations” as directed by various HHS grants and programs – i.e. Pregnant women, children, neonates, behaviorally challenged, diabetic, obese, elderly and medically fragile. These plans are vetted at the local, regional and state levels and maintained in the State’s Emergency Response Plans.

**IV. ESF-8 Network Information Sharing and Reporting**

The information sharing capability and reporting structure is critical to enable an effective response. Information sharing is the ability to conduct multijurisdictional, multidisciplinary exchange of public health and medical information. Louisiana will continue to build upon the current Information Sharing systems and processes.
A. **ESF-8 Portal:** The ESF-8 Portal is a web-enabled system that provides a spectrum of core status and capability information for critical healthcare facilities in the State. There are 7 modules of the ESF-8 Portal (1-7). Two additional modules were developed as tools to assist with regional and state decision making that rely heavily on information from the ESF8 Portal (8 and 9). Of these modules, some are used to support the administrative function of ESF8 and others are used for real-time data reporting from critical healthcare facilities to assist with driving preparedness/response decisions made at local, regional, and state levels.

**Emergency Preparedness and Response modules include:**

1) **MSTAT** - Composed of capabilities for Facility Status Reporting; including operations status, power status, fuel status, census/bed poll/HAvBED reporting, and Nursing Home Patient Tracking.
2) **At-Risk Registry** - The capability for tracking Hospital, Hospice, and Home Health Patients during a planned or unplanned event.
3) **Resource Management** - The capability for bed poll and census report, and trauma resource tracking for specialty beds.

**Administrative Modules include:**

4) **Security Management** - The Person and User account maintenance module which has a single sign-on function for facilities.
5) **Grant Management System** - The capability to electronically upload, track and manage HPP grant funds distributed to Hospitals and EMS services.
6) **Messaging** - The capability for users to distribute emergency notifications and conduct incident management with intelligence sharing.
7) **Documents Portal** - A repository for on-line secure documents.
8) **GIS Module** – The capability to provide mapping of all ESF 8 facilities with other layers specific to incidents or other providers (i.e. Dialysis Centers). This application allows ESF 8 to determine facilities at risk during an incident (i.e. facilities within or near the Cone of Error in a hurricane; or facilities within or near inundation maps in a flooding incident.
9) **Tableau Analytics** - This is a powerful analytics tool working from data in a data warehouse connected to all ESF 8 modules. The data is extracted, loaded and transformed (ETL) every 24 hours or on demand. Tableau is used to present graphic visualizations of ESF 8 data. LERN, for example, uses a Tableau map to determine the facilities within a user-defined distance from an accident or other incident. It has a variety of dashboards that can quickly be
configured for use in an incident. Since it is web-based, ESF 8 can easily extend its use to other stakeholders to improve and support a Common Operating Picture.

User documentation will be updated to reflect current system capabilities and protocols. This documentation will be available for download and incorporated into the documents portal application. Training on the use of these systems will be conducted in every sub-state region for all critical healthcare facilities annually or upon request.

B. **Data Cell and Joint Information Center (JIC) Sharing:** During a disaster, information is updated in real-time with backup provided by a pre-identified group of individuals that compose the "Data Cell" at the State Emergency Operations Center. The Data Cell also produces twice-daily dashboard reports based on the data from the Portal. The Resource Management and MSTAT modules are continuously monitored by the Data Cell and updated during an event, which provides the ability to quickly interface with the NDMS HAvBED system for the transfer of bed data and other critical data request by ASPR.

C. **Validation Protocols:** ESF-8 will maintain the following validation protocols for healthcare incident information:

- **Level 1:** Designated Regional Coordinators vet information with local facilities, particularly when resources are requested from the State.
- **Level 2:** The state healthcare associations (Hospital Association, Nursing Home Association, etc.) are all represented at the State Emergency Operations Center (EOC) and serve as the final vetting agent with the local facilities and the DRC.
- **Level 3:** During declared events, a required reporting schedule is established by the State ESF 8 and a Data Cell is deployed to monitor facility reporting and assemble briefings. The ESF 8 Data Cell, housed in the State EOC, monitors status reporting and pro-actively reaches out to facilities that are not compliant with the reporting requirement. The DRCs and state associations also lend assistance in these cases to ensure that a complete operating picture is obtained and maintained continuously throughout an event. In past events where facilities have been unable to update their status (due to communication problems, Internet outages, etc.) the regional DRCs, the Data Cell staff, state association staff, and ESF 8 support staff have updated facility statuses on behalf of compromised facilities using other means such as cell phones and 700 MHz radios.
D. **Additional Reporting Features:** Louisiana will maintain the *At Risk Registry* as primary hospital patient tracking tool. The *At Risk Registry* is a secure, web-based system that offers the capability for hospitals to upload patient and staff lists (for evacuations and sheltering-in-place events), produce the output needed by Health and Human Services (HHS), National Disaster Medical System (NDMS), and Theater Patient Movement Requirements System (TPMRC)/TRANSCOMM for patient movement planning, receive and upload of TPMRC manifests so that patient movement can be coordinated from the originating hospital to the airport, and other features. It also provides the capability to track at-risk hospice and home health patients. EMS DRCs also have access to this system to plan the distribution of scarce ambulance assets during large patient movement events.

E. **Joint Patient Assessment and Tracking System (JPATS) Integration:** Louisiana has developed the capability to fully integrate with the federal patient tracking system known as JPATS as required by NDMS. The At Risk Registry has successfully received data from other federal patient tracking systems using the Tracking of Emergency Patients (TEP) protocol. This emerging standard will form the basis for two-way exchange of patient tracking data between the state system and the federal system.

V. **Communication Hardware/Modalities**

The State identified communication systems for redundancy:

- Primary system- Internet email
- Secondary system – Telephone and text
- Tertiary system– Two-way radios

All Tier 1 hospitals and EMS Services have at least one emergency two-way radio.

The Louisiana Department of Health Office of Emergency Preparedness, Designated Regional Coordinators and Designated Regional Hospitals are equipped with 700 MHz radios for statewide communications.

- **State-wide Radio Check:** Every Monday at 0830 hours, a statewide radio check is completed. The radio checks are conducted with a rotating responsibility between the Designated Regional Coordinators and state level support staff.
B. Regional Radio Checks: A radio check is conducted on a weekly basis among hospitals and EMS Services. The radio checks are conducted with rotating responsibility of coordinators within each region.

C. SIEC and TSP: Louisiana will also continue to attend and participate in the Statewide Interoperability Executive Commission (SIEC). Louisiana will continue to encourage facilities to participate in the ASPR endorsed Federal Communication Commission (FCC)/Telecommunications Service Priority Program (TSP).

VI. Planning Framework

Proper planning for medical surge events remains a top priority of HCCs according to the Healthcare Coalition Preparedness and Response Capabilities. Collaboration during all-hazards planning with ESF8 response partners through the coordination of information sharing and resources are key factors to maintain conventional surge response. There are a number of critical initiatives developed and maintained by the ESF-8 Network. These initiatives are summarized below. The full planning documents for these critical initiatives are found in the State’s Emergency Response Plan for ESF-8. The intent of identifying the critical initiatives here is to establish structure and support around a common framework that directly affects the coalition members of ESF-8 Health and Medical stakeholders.

A. Natural Disaster (ND) Planning initiatives

- ESF-8 Hurricane Plan and Timeline
- Medical Institution Readiness Checklist
- Medical Institution Evacuation Plan (for catastrophic events)
- Special Needs Sheltering Plan
- Critical Transportation Needs Sheltering Plan
- Transportation Surge Plan & BEMS Transportation Operations Center (TOC)

B. Chemical Planning initiatives

- Buffer Pack
- Chempack

C. Biological Planning initiatives
• Pandemic Flu Plan
• Crisis Standards of Care (CSOC)

D. Radiological Planning initiatives

• Diethylene Triamine Pentaacetic Acid (DTPA) Plan

E. Nuclear Planning initiatives

• Nuclear Power Plant Plans

F. Explosives Planning initiatives

• Burn and blast injury planning (2018)
• Mass Casualty and Mass Casualty Incident (MCI) event Planning*

G. Mass Fatality Planning initiatives

• Mass Fatality Plans – Re-interment and the Family Assistance Center*

*These plans will eventually become cross-cutting for all CBRNNE planning initiatives.

VII. Cross-Cutting Activities/Processes

A. Patient Movement/Transfer for disasters

In the event patient movement for a disaster is required, the Louisiana ESF-8 Health & Medical Preparedness and Response Network has facilitated the development of regional and statewide patient movement processes.

The patient movement process is implemented only when the state has declared a state of emergency or as requested by the Louisiana Department of Health. The Louisiana ESF8 Health and Medical Preparedness and Response Network provides the backbone of the regional and statewide patient movement processes.

There are three components to the patient movement: Resource availability, patient transfer process (In-State and Out-of-State) and patient tracking.
Resource Availability: The Designated Regional Coordinator (DRC) from each region serves to support the process by identifying available resources in his/her region. Briefly, hospitals are asked to contact and work through the Designated Regional Coordinators to identify and/or request hospital-based resources available in regions throughout the state. DRCs “match” patient care needs with available resources in the state and facilitate the arrangement of a hospital-to-hospital transfer.

Patient Transfer In-State Movement of Patients: Patient transfer includes the movement of patients from one region to another during a declared state of emergency. Hospitals are encouraged to exhaust all local resources before requesting support through the statewide patient transfer process. The Administrator/Medical Director on call from the hospital that has patients that need to be transferred outside the region should contact their Designated Regional Coordinator. (See Appendix 1 for contact information for the HHS DRCs). The sending-hospital should have the specific information available regarding patient needs for their DRC. The sending DRC will contact a receiving DRC with a referral request. The receiving DRC will contact hospitals in their region to identify available resources. If resources are not available, the receiving DRC will contact the HHS Coordinator to advise that another alternative region must be identified. A receiving hospital will contact the sending hospital regarding transfer resources. Transfer will be arranged per established organizational plans/procedures of the transferring and receiving hospitals.

Out-of-State Movement of Patients: In the event healthcare facility plans fail, State and Federal assets will be required to assist with the evacuation of medical institutions. Given the limited resources at the local and state levels, federal support will be required to support a Medical Institution Evacuation Plan (MIEP).

Planning Assumptions:

- All hospitals have primary responsibility for their own disaster evacuation plans. It is anticipated that hospitals will remain in control of all aspects of their facility evacuation plans, and will use pre-identified resources for execution of their plan.
- It is also anticipated that unknown and uncontrollable variables may interrupt and/or limit the facility’s ability to execute evacuation plans and that they may request assistance. This plan identifies the timelines, decisions, and assets that state and federal coordinated assets bring to bear when this plan is executed.
The State’s ESF-8 Hurricane Response Plans – Medical Institution Evacuation Plan can also be referenced for more details regarding this concept.

**Patient Tracking**

There are two elements to patient tracking. One element is the institutional/private site (see At-Risk Registry Module Component 3 of the ESF-8 portal) whereby institutions can upload patient data for tracking purposes. The second element is a public site whereby family members can find their loved ones. This website is maintained by DHH and is activated upon request of ESF-8 Leadership during and after an incident. It will be publicized at the time of its activation and offers an opt-out option for patients that do not want to be located. It operates off of data in the At Risk Registry.

**B. Emergency Code Uniformity**

Emergency Code uniformity enables many individuals at multiple facilities to respond consistently to emergencies, which ultimately enhances safety for patients, visitors, and staff. Reasons for seeking uniformity include:

- With the current nursing and other healthcare professional’s shortage, many organizations share personnel. Having a consistent code system reduces the amount of information an employee must learn or re-learn and decreases the opportunity for confusion during emergent or disaster events.
- Communication among hospitals and other agencies in a specific geographic region during an emergency can be enhanced when there is a common language (for instance, DASH, DASH II, MMRS, and other statewide agreements that involve different regions).
- Communication during statewide, regional, or local weapons of mass destruction (WMD) events will also be enhanced.
- The myriad of different systems using numbers, alpha codes, and color codes creates confusion, increases the likelihood of miscommunication, and potential for serious outcome to patient care.

**Code Recommendations:**

The following code designations for emergency identification in healthcare organizations were revised and adopted in May 2012 and include the following recommendations:
• CODE BLUE - Medical Emergency – Cardiac/Respiratory Arrest
• CODE RED - Fire
• CODE GREY - Severe Weather
• CODE BLACK - Bomb
• CODE PINK - Infant/Child Abduction
• CODE YELLOW - Disaster – Mass Casualty
• CODE ORANGE - Hazardous Materials
• CODE WHITE – Security Alert - Combative Person without Weapon
• CODE SILVER – Active Shooter – Combative Person with Weapon

While the above code colors remain constant, there is flexibility built into the system for individual hospital needs. Emergency code colors not stated may be used by individual organizations to address specific facility or geographic concerns. The goal is to have a common set of base colors and for hospitals to customize them to meet their needs albeit a response to these events is very similar from hospital to hospital.

C. Maintenance of Individual Medical Facilities Disaster Program

This document addresses the relationships between and among hospitals and is intended to augment, not replace, each facility's disaster plan. This document does not replace but rather supplements the rules and procedures governing interaction with other organizations during a disaster (e.g., law enforcement agencies, the local emergency medical services, local public health department, fire departments, American Red Cross, etc.).
ATTACHMENT 1

ESF-8 Architecture and Points of Contact

Copies of this attachment may be provided upon request. Contact a member of the Louisiana Hospital Association Research and Education Foundation HHS Hospital Preparedness Program staff to request.
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ATTACHMENT 4

Statewide Radio Roll Call Roster

Copies of this attachment may be provided upon request. Contact a member of the Louisiana Hospital Association Research and Education Foundation HHS Hospital Preparedness Program staff to request.
ATTACHMENT 6

SIGNATORIES

STATE LEADERSHIP - CORE ADMINISTRATION

Jimmy Guidry, MD
State Health Officer
Department of Health

Susan Jones
Director of Emergency Preparedness
Department of Health

Cecilia Costello
LDH/Health Standards Section

Doris Brown
Director of Bureau for Community Preparedness
LDH/Office of Public Health

Jeanne Haynes
Executive Director
Louisiana Emergency Response Network

Kenneth Alexander
Vice President
Louisiana Hospital Association

Chevy Higgin
Deputy Director, Chief of Staff
Governor’s Office of Homeland Security
and Emergency Preparedness

Franco Arledge
Project Manager, Hosp. Preparedness Program
Louisiana Hospital Association

Kendra Powell
Emergency Preparedness Associate
Louisiana Hospital Association

Lauren Baxe
Emergency Preparedness Associate
Louisiana Hospital Association

Cindy Bragotten
Emerging Infectious Disease Associate
Louisiana Hospital Association
State Leadership – Advisory Board Committee (TAR-3.1.1.4)

RESOLUTION

HEALTH & HUMAN SERVICES (HHS) HOSPITAL PREPAREDNESS PROGRAM

ADVISORY BOARD COMMITTEE

WHEREAS, the Federal Department of Health and Human Services awards Hospital Preparedness Program (HPP) Grant funds to the Louisiana Department of Health every year.

WHEREAS, the Louisiana Department of Health established an HPP Advisory Committee in 2002 to provide programmatic oversight and ensure implementation of the HPP grant program.

WHEREAS, the Advisory Committee was organized under the auspice of the Emergency Support Function (ESF) 8 – Health and Medical and the HPP grant program and includes diverse leadership from various local, state and regional partners with representatives from emergency management, public health, hospitals and emergency medical services agencies around the State.

WHEREAS, the Advisory Committee has continued to build upon the ESF 8 – Health and Medical infrastructure and continued to be involved in the planning of the HPP grant over the last sixteen (16) years.

NOW, THEREFORE BE IT RESOLVED, that this HPP Advisory Committee does hereby authorize and direct Doris Brown & Ken Alexander, HPP Advisory Committee members, to sign any documents related to the Health and Human Services Hospital Preparedness Program grant on behalf of the HPP Advisory Committee. This may include, but is not limited to, the Louisiana ESF 8 Health and Medical Emergency Preparedness and Response Coalition Memorandum of Understanding (MOU) and any other state plan that is related to the grant program.

This authorization is valid until further written notice from the HPP Advisory Committee.

Signed by ____________ and ____________, HPP Advisory

Committee Members on this 15th day of November, 2017.
<table>
<thead>
<tr>
<th>Name</th>
<th>Title and Designation</th>
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<tbody>
<tr>
<td>Cynthia Davidson</td>
<td>RN, JD, Hospital Adm. Designated Regional Coord., Region 1 Hospitals</td>
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<tr>
<td>Olivia Mayaux</td>
<td>RN, Hospital Adm. Designated Regional Coord., Region 1 Hospitals</td>
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<tr>
<td>Frank Graff III</td>
<td>EMS Designated Regional Coordinator, East Jefferson General Hospital EMS</td>
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<tr>
<td>Darryl Delatte</td>
<td>Regional Coordinator, Region 1 COHSEP</td>
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<tr>
<td>VACANT</td>
<td>Interim Medical Director, Region 1 Office of Public Health</td>
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<tr>
<td>Jovan Bernard</td>
<td>Public Health Emergency Response Coordinator, Region 1 Office of Public Health</td>
</tr>
<tr>
<td>Denice Esileman</td>
<td>RN, Hospital Designated Regional Coordinator, Touro Infirmary</td>
</tr>
<tr>
<td>Brenda Bankston</td>
<td>RN, Hospital Designated Regional Coordinator, Ochsner Medical Center-West Bank</td>
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REGION 2 UNIFIED COMMAND

Connie DeLeo
Hospital Designated Regional Coordinator
Baton Rouge General Medical Center

Rick Boyer
Hospital Designated Regional Coordinator
Our Lady of the Lake Regional Medical Center

Alyson Hughes
Hospital Adm. Designated Regional Coord.
Lane Regional Medical Center

Phillip Brocato
EMS Designated Regional Coordinator
Acadian Ambulance

Porter Taylor
EMS Designated Regional Coordinator
Acadian Ambulance

Darren Guidry
Regional Coordinator
Region 2 GOHSEP

Dr. Marilyn Reynaud, MD
Medical Director
Region 2 Office of Public Health

Schaun Morgan
Public Health Emergency Response Coordinator
Region 2 Office of Public Health
REGION 3 UNIFIED COMMAND

Percy Mosely
Hospital Designated Regional Coordinator
Terrebonne General Medical Center

Kim Beetz
Hospital Adm. Designated Regional Coor
Region 3 Hospitals

Chip Davis
EMS Designated Regional Coordinator
Acadian Ambulance

Glen Naquin, Jr.
EMS Designated Regional Coordinator
Acadian Ambulance

Dr. William “Chip” Riggins, MD
Medical Director
Region 3 Office of Public Health

Kayla Guerrero
Public Health Emergency Response Coor
Region 3 Office of Public Health

Pam Roussel
Regional Coordinator
GOHSEP Region 3
REGION 4 UNIFIED COMMAND

Deborah Spell  Donnie Simon
Hospital Designated Regional Coordinator Hospital Adm. Designated Regional Coordinator
Lafayette General Medical Center Our Lady of Lourdes RMC

Ed Burleigh  Tyler Traweck
EMS Designated Regional Coordinator EMS Designated Regional Coordinator
Acadian Ambulance Acadian Ambulance

Dr. Juliette (Tina) Stefanski, MD  Karen Buroker
Medical Director  Public Health Emergency Response Coord.
Region 4 Office of Public Health Region 4 Office of Public Health

Lee John III
Regional Coordinator
GOHSEP Region 4
REGION 5 UNIFIED COMMAND

Scott Kyle
Hospital Designated Regional Coordinator
CHRISTUS St. Patrick’s Hospital

Randy Favre
Hospital Designated Regional Coordinator
West Calcasieu Cameron Hospital

Liz Houston
Hospital Adm. Designated Regional Coord.
Region 5 Hospitals

Lane Owens
EMS Designated Regional Coordinator
Acadian Ambulance

Mark Conner
EMS Designated Regional Coordinator
Acadian Ambulance

Billy Vincent
EMS Designated Regional Coordinator
Acadian Ambulance

Dr. B. J. Sabel, MD
Medical Director
Region 5 Office of Public Health

Mike Parent
Public Health Emergency Response Coord.
Region 5 Office of Public Health

Vacant

Doug Zettleiner
Regional Coordinator
G0rSEF Region 5
REGION 6 UNIFIED COMMAND

Mary Tarver
Hospital Adm, Designated Regional Coord.
CHRISTUS St. Frances Cabrini Hospital

Teresa Basco
Regional Coordinator
GOHSEP Region 6

Dr. David Holcomb, MD
Medical Director
Region 6 Office of Public Health

Patricia White
Public Health Emergency Response Coord.
Region 6 Office of Public Health

Dustin Edridge
EMS Designated Regional Coordinator
Acadian Ambulance

Amy Harmanon
EMS Designated Regional Coordinator
Acadian Ambulance

Chad Worthy
EMS Designated Regional Coordinator
Hardin Medical Center
REGION 7 UNIFIED COMMAND

Knox Andress, RN,
FAEN
Hospital Designated
Regional Coordinator
Region 7 Hospitals

Cheryl Melnyre
EMS Designated Regional Coordinator
Bossier Parish EMS

Casey McBeath
EMS Designated
Regional Coordinator
Baldwin Ambulance
Service

John Taylor
Regional Coordinator
GOHSEP Region 7

Dr. Martha Whyte, MD
Medical Director
Region 7 Office of
Public Health

Frank Robison
Public Health Emergency Response Coord
Region 7 Office of Public Health
REGION 8 UNIFIED COMMAND

Mike Brane
Hospital Adm. Designated Regional Coord.
St. Francis Medical Center

Justin Nyland
EMS Designated Regional Coordinator
American Medical Response-AMR

Joe E. Stewart
Regional Coordinator
GORSEP Region 8

Sheila Hutson
Public Health Emergency Response Coordinator
Region 8 Office of Public Health

Vacant
Medical Director
Region 8 Office of Public Health
# Region 9 Unified Command

<table>
<thead>
<tr>
<th>Name</th>
<th>Title</th>
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<tbody>
<tr>
<td>Keith Peek</td>
<td>Hospital Adm. Designated Regional Coordinator</td>
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<td></td>
<td>Region 9 Hospitals</td>
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<tr>
<td>Taylor Jacobsen</td>
<td>EMS Designated Regional Coordinator</td>
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<td>Acadian Ambulance</td>
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<tr>
<td>Dr. Gina Lagarde, MD</td>
<td>Medical Director</td>
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<td>Region 9 Office of Public Health</td>
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<tr>
<td>Thomas Jordan</td>
<td>Public Health Emergency Response Coord.</td>
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